



AGENDA ITEM NO. 10

**HORFIELD AND LOCKLEAZE
NEIGHBOURHOOD PARTNERSHIP**

Wednesday 4th March 2015

Report of: Caroline Hollies, Neighbourhood Partnership Coordinator, Neighbourhood Management, Neighbourhoods.

Title: Neighbourhood Partnership Plan

Contact Telephone Number: 0117 92 23977 / caroline.hollies@bristol.gov.uk

Recommendations:

1. Note the process used to develop the Plan
2. For the Neighbourhood Partnership to further refine, improve, prioritise, and own the Plan
3. Decision to adopt the three year Neighbourhood Partnership Plan

1. What is a Neighbourhood Partnership Plan

The Neighbourhood Partnership Plan is a three year plan that will be reviewed annually. It sets out the priorities of the Neighbourhood Partnership over this time. Some of these priorities are funded and will be acted upon, others are the “wish list” of the community as reflected by the Neighbourhood Partnership and are recorded here so that they can be acted upon in the event of funding and/or resources becoming available.

2. Process used to develop the plan

The Neighbourhood Partnership Plan is an amalgamation of all the plans that the Neighbourhood Partnership was working to previously. This includes the Neighbourhood Partnership Action Plan, Waste Plan, the Parks Improvement Plan, the Safer Bristol Plan and Neighbourhood Working.

Evidence to guide and support the Plan has been gathered from the Quality of Life Survey 2013, the Census Data 2011, Police Crime Statistics, statistics from the Department of Work and Pensions and the Lockleaze Vision community plan.

Relevant sections of the Neighbourhood Partnership Plan have been taken to and discussed in detail at the Neighbourhood Partnership sub-groups - Environment, Traffic & Transport and Employment & Economy. The sub-groups have prioritised the different actions within their relevant sections.

The Neighbourhood Partnership Plan has also been introduced to residents at both Neighbourhood Forums and at the What Next? Lockleaze event. Residents were invited to comment on the plan and highlight actions that they felt were important to them.

These four streams of information have been developed into the current Plan. There is an acknowledgement that the public consultation to input into the Plan has been minimal. However, all the previous plans had been well consulted and it was felt that there was no need to repeat the same questions. The Plan has also identified areas that require additional community input.

The Neighbourhood Partnership will own the plan and this meeting will be to further refine the plan to produce a quality guiding document that captures the needs of your Neighbourhood Partnership.

Horfield and Lockleaze
Neighbourhood Partnership
Plan

2015/16 - 2017/18

Environment

In Lockleaze, although there is a high proportion of green space, only half the Bristol average visit parks and open spaces at least once a week and Lockleaze residents are the 4th least satisfied with parks and green spaces. A less than the Bristol average in Lockleaze do not feel they have easy access to green space, nor are they satisfied with the quality of parks and green space, including the level of litter and refuse. Conversely, 82% of residents in Horfield are satisfied with the quality of parks and green space, this is the highest percentage in the whole of Bristol. Satisfaction with playgrounds is also far above average in Horfield and generally satisfaction with public space is higher. There are two corridors that come under the Bristol Air Quality Management Area – around the M32 in Lockleaze and the A38 in Horfield. The Filton Avenue North & South, Sheridan Road, Eastgate, Filton Road and Manor Farm LSOAs are in the 10% of the country for living environment deprivation. The majority of these priorities (PIPP) were set by the Environment group in June 2013 from the Parks Improvement Programme that had been drawn together and consulted on in the local community. Others were taken from the Waste Plan which was developed using Bristol City Council Waste Services statistics and working in conjunction with the Environment group.

Priority	Local priority	Evidence of need	Activity	Order of priority set by Environment group Results of resident consultation
The Neighbourhood Partnership area has good quality parks	Improvements to Dorian Road Playing Fields	Prioritised as part of the Parks Improvement Planning process, 2013 (PIPP). 79% Horfield and Lockleaze respondents said that dog fouling is a problem. NF.	Review signage and dog bins with view to installing more	30
	Improvements to Horfield Common	Environment Group, FoHC	Move bin from former play area to replace bin at bus stop on Muller Road	3
		Requests for bins from Friends of Horfield Common, Forum and Environment Group.	Carry out audit of bins across the Common (include Wellington Hill field)	
	Improvements to Gainsborough Square	Bristol City Council is already implementing this scheme	Complete landscaping works as part of new development	6
		Requested by NP	Put up Christmas tree on Gainsborough Square	14 Strong support for this from consultation
		Multiple requests through NF and Environment Group	Procure and maintain hanging baskets or planters – could get sponsorship	27 Good support for this from consultation
	Improvements to Stoke Park	PIPP, Consultation on management plan	Deliver Stoke Park management plan	7
		Councillors, Forums, NP, objections to Planning. Focus of Mayor's visit November 2014	Negotiate mitigation for MetroBus route going through the Estate	23 Support for this from consultation

Priority	Local priority	Evidence of need	Activity	Order of priority set by Environment group Results of resident consultation
	Improvements to Monks Park	PIPP. Forums and NP This was approved and agreed at Neighbourhood Partnership meeting 21 March 2013	Identify and tackle anti-social behaviour – this may include setting up a Friends Group, CCTV and dog fouling operations	19
	Improvements to Muller Road Rec	Need for a play area in this area of Lockleaze (Parks and Green Space Strategy, 2008).	Work with future developers to ensure s106 is allocated appropriately to this site. Support residents to engage in this process, eg through a Parks Group	36 Support for this from consultation
The Neighbourhood Partnership area is an attractive place to work and visit	Theme 1: Plant wildflower meadows	Environment Group, NFs, NP	- Replanting existing - Find sponsorship to extend planting	4 Good support for this from consultation
	Theme 2: Increase the number of trees planted across the NP	PIPP Horfield has poor tree canopy cover (TreeBristol report, 2009)	Identify tree planting opportunities eg replace lost street trees, plant new or replace lost trees in parks Produce prioritised list	Good support for this from consultation
	Filton Avenue shopping area	Environment Group, NFs, NP	Procure and maintain hanging baskets. Investigate sponsorship from local businesses	5 Good support for this from consultation
The NP area is clean, tidy and well maintained.	Theme 1: Air Quality	Both the A38 and M32 are in Air Quality Management areas. Above average number of respondents in Horfield and Lockleaze say that air quality and traffic pollution is an issue. NP, NFs. Supported by Mayor's State of the City address November 2014, states that health risks from air pollution kill more people than RTAs.	Monitoring project and awareness raising project	2
	Theme 2: Improving the quality of the street scene environment	Low satisfaction across NP area, 76.5% respondents say street litter is a problem. Identified in Lockleaze Vision p14.	Litter: Inform, educate and enforce on hotspot streets (Toronto Rd, Horfield Common, match days at the Memorial Stadium)	11 Support for this from consultation
		Below average perception in Horfield (70%), the Lockleaze and Bristol average is 76%.	Reduce dog fouling: Monks Park and Dorian Road Open Space- Count and spray poo, educate Identify and tackle other hotspots.	15 Strong support for this from consultation
		NFs. Environment Group	Bins on streets: Engage with Bristol University Love My Bin operation in the student lets on Gloucester Road and Filton Road	18

Traffic and Transport

Residents in both wards are satisfied with the bus service and this Neighbourhood Partnership has the highest proportion of people of who travel to work by public transport. However, recent resident feedback has suggested that there is increasing dissatisfaction with the bus services in both wards, this may be linked to changes in the bus service, opposition to the Metro bus and the delayed opening of the Romney Avenue bus link. In Lockleaze less than half the Bristol average walk to work, this could be linked to the low satisfaction in Lockleaze about jobs available locally. The number cycling to work in both wards is the same as the Bristol average. There are ongoing problems with dangerous and obstructive parking around Southmead Hospital.

Priority	Local priority	Evidence of need	Activity	Order of priority set by Traffic and Transport group (numbers) Results of resident consultation
The NP will address Local Traffic and Transport issues. NP Priority: Traffic, Transport and Pollution	Deliver 3 year programme of Traffic Schemes as decided by T&T group	Historical “long” list of issues recorded by Highways and NP were prioritised by the Traffic and Transport group as recorded: https://tracker.trafficchoices.co.uk .	Beaufort Road – block off at North end to prevent rat running	6
			Muller-Glenfrome – re-sequence	4 Good support for this from consultation
			Murdoch Square – install bollards	7
	Improve active travel in the Neighbourhood Partnership	<p>BUS: This NP has the highest proportion of people of travel to work by public transport at 15% (BA 12%). Satisfaction with the bus service is above average (69.5% cf BA 60%). However, this contradicts public feedback at recent NFs, NPs, E&E and through Cllrs. Need for better buses is reflected in the Lockleaze Vision.</p> <p>WALKING: A lower than average of residents percentage of respondents in the NP area walk to work 13% (BA 19%) and a higher percentage (58%) than the Bristol average (55%) drive to work.</p> <p>CYCLE: A small percentage (8%, which is around the city average) cycle to work.</p> <p>ACTIVE TRAVEL: Promoted in the Lockleaze Vision. Filton Road and Gloucester Road are already at capacity (Highways data).</p>	<p>Improve quality and reliability of bus services, including bus infrastructure: Develop clear system of reporting issues and getting feedback from Passenger Services.</p>	3 Strong support for this from consultation
			<p>New train station located within the Neighbourhood Partnership: Obtain copy of report and offer support to deliver.</p>	7 Strong support for this from consultation
			<p>Tackle future congestion issues: Ensure new developments have adequate parking. Find out how the travel plans that are produced by developers are monitored and enforced. Engage in the West of England strategic plan.</p>	5 Support for this from consultation
	Reduce obstructive, illegal and dangerous parking	<p>Repeatedly raised at Horfield NF, NP and with Cllrs. Raised at Mayor’s visit November 2014.</p> <p>Repeatedly raised at Forums and NP. “Vehicles are often parked on footways” (Lockleaze Vision p21). Police priority for Horfield</p>	<p>Southmead Hospital Parking: Convene working group to develop action plan and communicate to residents</p>	1 Lots of support for this at resident consultation
Identify other hotspots and carry out multiagency audits and campaigns where needed			8	

Crime and Community Safety

The crime rate is falling and is just below average in both wards and the fear of crime is average for the city. In Horfield, significantly more residents than the Bristol average are satisfied with how the police and local services are dealing with crime and ASB. However, there are still pockets of ASB mainly focussed around parks. A higher than Bristol average percentage of respondents in Lockleaze think that women's behaviour can attract and provoke domestic abuse, while a higher percentage than the Bristol average think that Domestic Abuse is a private matter.

Priority	Local priority	Evidence of need	Activity	Results of resident consultation
Reduce Crime and the Fear of Crime NP Priority: Raise awareness of and reduce incidents of Domestic Abuse	Reduce speeding	Raised at NFs, T&T group.	Set up Speedwatch group. Hotspots are Romney Ave, Wessex Ave, Church Road and Wellington Hill West.	Strong support for this from consultation
	Tackle ASB	22% respondents in Horfield and 30% in Lockleaze feel locally ASB is a problem (BA 29%). Specific issues are reported via NFs, Park Groups and to Police. ASB is the most reported crime in both Horfield Lockleaze in 2014, making up 41% and 37% respectively of the total crime in these wards. PIPP	Emersons Square - Deliver Problem Solving Plan:	
			Poets Park - ensure effective surveillance	
			Stoke Park Engage young people in positive use of Stoke Park to reduce vandalism	Support for this from consultation
			Dorian Road Playing Fields Outreach work and activities linked to Leisure Centre to improve relations Investigate installing MUGA or football pitches	Lots of support for this from consultation
Increase reporting of Domestic Abuse and reduce incidents	A higher than Bristol Average (16%) of respondents in Horfield (18%) and Lockleaze (17%) agree that domestic abuse is a private matter. A higher than Bristol average (19%) percentage of respondents in Lockleaze (20%) agree that women's behaviour can attract and provoke domestic abuse. Landlord services recognise that many of their tenants are victims of DA. Horfield has the 4th most reported DA calls in the city (NDT and Safer Bristol). Violence and sexual offences were the second most reported crime in both Horfield and Lockleaze in 2014, making up 12% and 13% respectively of all crime in these wards. In Horfield in December 2014 a third of all incidents (5/15) were located in Manor Farm and 1 was in Sherston Road. In Lockleaze in December 2014, 7 of these (nearly 50%) were located around Bonnington Walk.	North Domestic Abuse Forum	Support for this from consultation	

Housing, Planning and major projects

This Neighbourhood Partnership has the second highest proportion of houses at 80% of all accommodation (Bristol average is 46%). However there are concerns that there needs to be a more balanced mix of better quality housing and there is increasing concern about new developments which residents feel is badly thought out and impact negatively on existing and new residents. There is a strong desire in both wards to have increasing influence over Planning decisions.

Priority	Local priority	Evidence of need	Activity	Results of resident consultation
An area which is planned, designed and developed with due regard to the wishes of the local residents	Influence new developments across the Neighbourhood Partnership	Community desire to provide more balanced mix of better quality housing (Lockleaze Vision p36). Lots of requests for a new supermarket in Gainsborough Square area from consultation	Lockleaze Voice Neighbourhood Development Plan	Good support for this from consultation
		Horfield NF – many ongoing complaints about badly thought out developments which have impacted negatively on existing and new residents eg Emerson's Sq	Set up a Neighbourhood Partnership Planning Forum to cover Horfield ward and those areas of Lockleaze not covered by the Development Plan.	Support for this from consultation

Families, younger and older people

The educational attainment rate for both Key Stage 1 and 4 is improving and is similar to the city average in both wards. The number of offenders age 10-17 yrs is above the Bristol average but is currently static, the teenage conception rate is also significantly above average in Lockleaze. In Lockleaze there is a significantly less than average number of respondents who feel that people take responsibility for their children. The Acorn Group distribution is very mixed in Horfield but shows a large proportion of Struggling Families in Lockleaze

Priority	Local priority	Evidence of need	Activity	Results of resident consultation
NP will support activities for all sections of the community. NP Priority: Provision for young people.	Improve facilities and activities for Young People	Forums, Neighbourhood Partnership. The teenage conception rate is significantly above average in Lockleaze. Educational attainment rate at 11 is improving and very similar to the city average. At 16 education has improved in both wards, Lockleaze is just below the city average and Horfield is above average. This improvement has been extremely marked since 2008. There is an higher than average percentage of children in Year 6 who are overweight or obese in Lockleaze (41% cf BA 33%). There is a higher than average number of children with SEN in Lockleaze (379, cf BA 265).	Audit existing Children and Young People's activities and facilities in Lockleaze to spend the Youth and Play s106 by February 2018. Consult with children and young people and groups in Lockleaze about what they want. Develop action plan Repeat in Horfield area	Strong support for this from consultation

	Increase the voice and influence of Young People in the Neighbourhood Partnership	NFs, NP, lack of young people engaged in neighbourhood decision making	Set up Young People's Grants Panel	Strong support for this from consultation
	Improve facilities for young people	NF, NP	Install new facilities at The Vench	
	Improve facilities and activities for Older People	There were significantly higher emergency admissions as a result of a fall for Horfield residents over 65s, 50 falls in every 1000 population, compared to the Bristol average of 34/1000.	Support programme of activities and improvements	Good support for this from consultation

Employment, Training and economic developments

Lockleaze is in the top 10 wards with the highest proportion of the Working Age population in receipt of out of work benefits. The particular groups of concern are lone parents, NEETS and ex-offenders. In Lockleaze, there is a lower than Bristol average percentage of respondents who are satisfied with job in the neighbourhood. The Filton Avenue North and Lockleaze South LSOAs are in the top 10% of the country for income, employment and skills deprivation.

Priority	Local priority	Evidence of need	Activity	Results of resident consultation
Support local residents into sustainable employment	Support residents to gain sustainable employment and manage their own finances	Lockleaze – already funded by non-devolved s106 for Employment and economy.	Work with the Employment and Economy group to develop a plan for the area and to support key initiatives as they arise.	Strong support for this from consultation
		Horfield – already funded through Ways to Work		
Develop a strong local economy	Develop Gainsborough Square shopping area as a safe, friendly, vibrant and sustainable centre	Referenced in the Lockleaze Vision p29. Raised at Mayor's visit November 2014.	Support retailers to run sustainable businesses	Good support for this from consultation
		As above Supported by residents at What Next Lockleaze? consultation	1. Hold market as part of Love Lockleaze festival 2. Hold a Christmas market in December 3. Run a regular Community Market	Good support for this from consultation
	Support new and existing businesses	Lockleaze has 160 businesses the lowest number of any ward in Bristol (the average for all Bristol wards, excluding Cabot and Lawrence Hill is 380 (ABI 2006) Lockleaze Vision p31. Traders across Lockleaze are increasingly becoming mobilised and working together. Not clear what business spaces exist and which are available	Work with the Employment and Economy group to develop a plan for the area and to support key initiatives as they arise.	

Community buildings and facilities

There are a number of community buildings and facilities in the NP area, though there are some areas with very little provision, including Manor Farm, Eastgate, Filton Avenue North, Keys Avenue, Wessex Avenue and Monks Park LSOAs. There is also poor access to sports facilities in Lockleaze.

Priority	Local priority	Evidence of need	Activity	Results of resident consultation
Community facilities for people of all ages	Develop community facilities in areas that need it and support existing facilities	Poor community facilities in Manor Farm (report of the Community Development Officers - Aric and Karla) Eastgate, Filton Avenue North, Keys Avenue, Wessex Avenue and Monks Park LSOAs. Raised at Mayor's visit November 2014	Audit existing facilities Identify gaps Support Manor Farm Community Hub to champion to influence the future use of St Peter Elderly People's Home to include community facilities	Support for this from consultation

Addressing inequality and Active Citizenship

The levels of community cohesion are fairly typical for the city. In both wards a higher than the Bristol average percentage of residents agree that people from different backgrounds get on well together. However, the level of engagement in neighbourhood decision making is low and is not reflective of the make up of the Neighbourhood Partnership.

Priority	Local priority	Evidence of need	Activity	Results of resident consultation
Strong, well organised Neighbourhood Partnership	Develop working groups, Forums and the Neighbourhood Partnership	NP, NF, working group. Poor attendance at meetings. Lack of diversity that does not reflect the demography of the areas	Engage additional residents and key groups to reflect the demography of the area	Good support for this from consultation
			Carry out Forum review and implement findings	
			Workshop to agree new governance arrangements for the Neighbourhood Partnership	
			Develop and agree an NP Communications Strategy	Good support for this from consultation

			Build capacity within the voluntary sector and promote good working relationships	
To increase community cohesion and celebrate diversity.	Reduce inequality	Lockleaze Vision p26. Quality of Life Survey	Audit current involvement of equalities groups Improving monitoring of equalities Target areas for improvement	Good support for this from consultation
	Improve Community cohesion	Lockleaze Vision p26. Quality of Life Survey	Target new developments eg Cheswick Village, Gainsborough Square	Good support for this from consultation

Health and Wellbeing

In all the health indicators generally Lockleaze is below the Bristol average, while Horfield is above. Satisfaction with health services is significantly above average in Horfield. In Lockleaze, life expectancy is significantly below the Bristol average and mortality rates are significantly above the Bristol average. In Horfield, hospital admissions from falls are significantly above the Bristol average. In Lockleaze there are higher than the Bristol average percentage of children and young people with Special Education Needs. Filton Avenue North and Lockleaze South LSOAs are in the top 10% of the country for Health deprivation and disability.

Priority	Local priority	Evidence of need	Activity	Results of resident consultation
To improve the health of residents including access to local services	Improve access to healthy food	A significantly low percentage of Lockleaze residents (86%, compared to the BA of 92%) say that they have access to a shop selling fresh fruit and veg. This is also recognised by Lockleaze Vision (p32). Support from residents at What Next Lockleaze? Consultation. There is an higher than average percentage of children in Year 6 who are overweight or obese in Lockleaze (41% cf BA 33%).	Set up “bulk buying group” for fruit and veg in Lockleaze and open fruit and veg shop on Gainsborough Square	Strong support for shop from consultation
	Increase participation in sport and active recreation	Poor access to sports facilities in Lockleaze cited in Shirley Report 2011 PIPP to upgrade pitches on Dorian Road Playing Fields and install Junior pitches on Wellington Hill Playing Field. Links to the Bristol: Sport4Life Strategy 2013-18	Sports Pitches: Encourage all existing clubs to complete the survey for the Sports Pitch Strategy. Audit existing and proposed sports facilities. Identify gaps and improvements needed Could include school facilities existing eg Fairfield, or improving for public eg Stoke Park School	Good support for this from consultation